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NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

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February 3, 1982

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MEMORANDUM FOR MS. NANCY BEARG DYKE
Assistant to the Vice President for
National Security Affairs

MR. L. PAUL BREMER III Executive Secretary Department of State

MR. DAVID PICKFORD Executive Secretary Department of the Treasury

LIEUTENANT COLONEL ROBERT T. MEEHAN Assistant for Interagency Matters Office of the Secretary of Defense

MR. F. HENRY HABICHT Special Assistant to the Attorney General

MS. JEAN JONES Director, Executive Secretariat Department of Commerce

MR. WILLIAM VITALE Executive Secretary Department of Energy

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Executive Secretary Central Intelligence Agency

MR. DENNIS WHITFIELD
Executive Assistant to the United States
Trade Representative

MS. JACKIE TILLMAN
Executive Assistant to the United States
Representative to the United Nations

COLONEL CHARLES F. STEBBINS Executive Assistant to the Chairman, Joint Chiefs of Staff

National Security Council Meeting, Thursday, February 4, 1982

Attached are the agenda and additional papers for the NSC meeting tomorrow, February 4, 1982, 3:30-5:30 p.m., the Cabinet Room. (C)

Michael O. Wheeler Staff Secretary

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SUBJECT:

NSC review completed.

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AGENDA

National Security Council Meeting 3:30-5:30 p.m.
Thursday
February 4, 1982

I. LIBYA

- A. Introduction of Issue on Next Steps Bill Clark
- B. Intelligence Update Bill Casey
- C. Background on Next Steps Al Haig
- D. Discussion of Next Steps
- E. Decision on Next Steps

II. POLAND

- A. Introduction of Issue on Scope of Sanctions Bill Clark
- B. Intelligence Update Bill Casey
- C. Background on Further Sanctions Al Haig
- D. Commerce Requirements Mac Baldrige
- E. Discussion of Scope and Further Sanctions

(Break up into NSPG in Oval Office)

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Summary of Commerce and State Department
Papers on the Extraterritorial Extension of Export Controls

I. Subsidiaries

Commerce Position

Applying the controls to foreign subsidiaries would significantly increase our chances of delaying or blocking the pipeline. It would also blunt criticism by the press and the AFL-CIO. The application of controls to foreign subsidiaries is necessary if the USG is to stop compressor sales. It may be possible to get voluntary allied cooperation to prevent sales of relevant equipment. Voluntary compliance should be discussed before action is taken.

Our allies would object strongly to such an application of controls and the move would cause harm to U.S. businesses in several ways: (1) Subsidiaries of U.S. firms would lose around \$200 million annually over the next 2-3 years in signed or projected contracts; (2) foreign businesses would have greater incentives to seek non-U.S. suppliers in an effort to avoid U.S. export controls; (3) U.S. corporations may find acquisition of West European firms less attractive, as host countries become reluctant to extent national treatment to U.S. subsidiaries; and (4) Dresser Industries' French subsidiary may be nationalized.

The Export Administration Act can be interpreted to authorize application of the controls to foreign subsidiaries. Such authority has been exercised only once, when it provided grounds for blocking delivery of foreign-manufactured Levi's uniforms for Moscow Olympics participants. Consideration of this issue should involve not only the likely diplomatic protests and the non-cooperation of foreign courts, but also the use by foreign governments of statutes that would bloc U.S. enforcement actions. As demonstrated in the 1965 Fruehauf case in France, a foreign government has the power to interfere with a claim of U.S. jurisdiction by having a receiver appointed to end "U.S. control" of a given subsidiary.

State Position

The French and others deny our legal right to regulate subsidiaries, viewing such regulation as an affront to their economic interests and sovereignty. France, the home of the only subsidiary (Dresser Industries, France) holding a substantial pipeline contract, has been especially sensitive about extraterritoriality. In the 1960s, French courts took over operation of a U.S. firm's subsidiary to prevent it from complying with the U.S. embargo against China.

SECRET Review February 1, 1988



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MEMORANDUM FOR: DCI The attached is the Aparda
La today's NSC meeting. Included also is another _
Summary of State + Commerce Papers on the extension of ILLEGIB
export controls.
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